

Cheltenham Borough Council Licensing Sub Committee-Alcohol and Gambling

Meeting date:	11 October 2023
Meeting time:	6.00 pm
Meeting venue:	Council Chamber - Municipal Offices

Membership:

Councillor Ed Chidley, Councillor Bernard Fisher, Councillor Tim Harman, Councillor Richard Pineger, Councillor Julie Sankey and Councillor Izaac Tailford

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Speaking at Licensing Committee

To find out more about Licensing Committee or to register to speak, please click <u>here</u> or contact Democratic Services.

<u>Please note</u>: the deadline to register to speak is 5.00pm on the day before the meeting.

Contact:democraticservices@cheltenham.gov.ukPhone:01242 264 130

Agenda

- 1 Election of Chair
- 2 Apologies
- **3** Declarations of interest
- 4 Determination of Application for a Premises Licence Review (Pages 5 46)

5 Any other items the Chairman determines to be urgent and which requires a decision

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Agenda Item 4

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Licensing Sub Committee – 11 October 2023

Licensing Act 2003: Determination of Application for a Premises Licence Review

Koloshi Bar & Restaurant, London Road, Charlton Kings, Cheltenham

Report of the Licensing Team Leader

1. Introduction

- 1.1 An application for a review of the Premises Licence in relation to Koloshi Bar & Restaurant, London Road, Charlton Kings has been received from the Home Office's Immigration Enforcement Unit pursuant to section 51 of the Licensing Act 2003. Copies of the application and supporting evidence is attached at **Appendix 1**.
- 1.2 Consequently, a licensing hearing is required to consider the application to review the Premises Licence and for the sub-committee to decide what, if any, sanction is appropriate for the promotion of the licensing objectives.
- 1.3 A copy of the Premises Licence issued in relation to Koloshi Bar & Restaurant is attached at **Appendix 2**.
- 1.4 The review of a Premises Licence application was submitted on 11.08.2023. Members are to note that an application for a transfer of the premises licence was received on 25.08.2023 and processed in accordance with the statutory process. Members should understand the effect of the transfer application in light of the application for a Premises Licence review. Please refer to the officer's comments.

1.5 Implications

1.5.1 Legal A sub committee is required to discharge its duty and determine an application with a view to promoting the licensing objectives. These objectives, which are set out in section 4(2) of the Licensing Act 2003, are:
 (a) the prevention of crime and disorder; (b) public safety; (c) the prevention of public nuisance; and (d) the protection of children from harm.

One Legal E-mail: legalservices@onelegal.org.uk

2. Application (Ref. 23/01270/PRMR)

- 2.1 Licence Holder(s): Mr Shahidur Rahman
- 2.2 Applicant: Home Office's Immigration Enforcement Unit
- 2.3 Premises: Koloshi Bar & Restaurant, London Road, Charlton Kings, Cheltenham

3. **Responsible Authorities**

3.1 No representations were received from any Responsible Authorities.

4. Interested Parties

4.1 No representations were received from any other persons.

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5. Local Policy Considerations (Dec 2022)

- 5.1 The paragraphs below outline the relevant extracts from the authority's adopted Statement of Licensing Policy (Dec 2020). Member should refer to the full statement available on the authority's website for a full understanding of the local policy considerations.
- 5.2 Policy Vision Statement We want Cheltenham to be a safe and clean town that offers a greater diversity in the night time economy that is less focused on alcohol and protects the quality of life for residents.
- 5.3 The main purpose of this policy is to provide clarity to applicants, responsible authorities, elected Members and other persons on how the authority will determine applications for the sale/supply of alcohol, the provision of regulated entertainment and the provision of late night refreshment and also to provide a basis for all licensing decisions taken by the authority.
- 5.4 The objective of this policy is to:
 - a) promote the four licensing objectives;
 - b) ensure that the premises are appropriate for their proposed use;
 - c) ensure the premises layout and condition is acceptable for the proposed use;
 - d) ensure that the premises are being managed responsibly; and
 - e) promote the policy vision statement.
- 5.5 This policy also seeks to promote the authority's wider priorities, in particular that:
 - Cheltenham has a clean and well-maintained environment;
 - Cheltenham has a strong and sustainable economy;
 - Communities feel safe and are safe;
 - People are able to lead healthy lifestyles; and
 - Our residents enjoy a strong sense of community and are involved in resolving local issues.

Licensing Objectives

- 5.6 The authority will carry out its licensing functions under the Act with a view to promoting the four licensing objectives, which are:
 - a) The prevention of crime and disorder;
 - b) Public safety;
 - c) The prevention of public nuisance; and
 - d) The protection of children
- 5.7 In determining a licensing application, the overriding principle adopted by the authority will be that each application is determined on its merits. Licence conditions will be tailored to the individual application and only those necessary to promote the licensing objectives will be imposed.
- 5.8 The authority will also have regard to wider considerations affecting the residential population and the amenity of the area. These include littering, noise, street crime and the capacity of the infrastructure.
- 5.9 Each of the four objectives is of equal importance and will be considered in relation to matters centred on the premises or within the control of the licensee and the effect which the operation of that business has on the vicinity.

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6. National Guidance

6.1 Guidance has been issued under Section 182 of The Licensing Act 2003. Below are relevant extracts from the statutory guidance (August 2023, Emphasis Added). Members must however ensure they have a thorough understanding of the relevant parts of the statutory guidance.

The licensing objectives - Crime and disorder

6.2 The prevention of crime includes the prevention of immigration crime including the prevention of illegal working in licensed premises. Licensing authorities should work with Home Office Immigration Enforcement, as well as the police, in respect of these matters. Licence conditions that are considered appropriate for the prevention of illegal working in licensed premises might include requiring a premises licence holder to undertake right to work checks on all staff employed at the licensed premises or requiring that evidence of a right to work check, either physical or digital (e.g. a copy of any document checked as part of a right to work check or a clear copy of the online right to work check) are retained at the licensed premises.

Home Office Immigration Enforcement acting as a responsible authority

6.3 The Immigration Act 2016 made the Secretary of State a responsible authority in respect of premises licensed to sell alcohol or late night refreshment with effect from 6 April 2017. In effect this conveys the role of responsible authority to Home Office Immigration Enforcement who exercises the powers on the Secretary of State's behalf. When Immigration Enforcement exercises its powers as a responsible authority it will do so in respect of the prevention of crime and disorder licensing objective because it is concerned with the prevention of illegal working or immigration offences more broadly.

Section 11 – Reviews

- 6.4 The proceedings set out in the 2003 Act for reviewing premises licences and club premises certificates represent a key protection for the community where problems associated with the licensing objectives occur after the grant or variation of a premises licence or club premises certificate.
- 6.5 In every case, any application for a review must relate to particular premises in respect of which there is a premises licence or club premises certificate and must be relevant to the promotion of one or more of the licensing objectives.
- 6.6 The 2003 Act provides a range of powers for the licensing authority which it may exercise on determining a review where it considers them appropriate for the promotion of the licensing objectives.
- 6.7 The licensing authority may decide that the review does not require it to take any further steps appropriate to promoting the licensing objectives. In addition, there is nothing to prevent a licensing authority issuing an informal warning to the licence holder and/or to recommend improvement within a particular period of time. It is expected that licensing authorities will regard such informal warnings as an important mechanism for ensuring that the licensing objectives are effectively promoted and that warnings should be issued in writing to the licence holder.
- 6.8 Where the licensing authority considers that action under its statutory powers is appropriate, it may take any of the following steps:
 - modify the conditions of the premises licence (which includes adding new conditions or any alteration or omission of an existing condition), for example, by reducing the hours of opening or by requiring door supervisors at particular times;
 - exclude a licensable activity from the scope of the licence, for example, to exclude the performance of live music or playing of recorded music (where it is not within the incidental live and recorded music exemption)10;

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- remove the designated premises supervisor, for example, because they consider that the problems are the result of poor management;
- suspend the licence for a period not exceeding three months;
- revoke the licence.
- 6.9 In deciding which of these powers to invoke, it is expected that licensing authorities should so far as possible seek to establish the cause or causes of the concerns that the representations identify. The remedial action taken should generally be directed at these causes and should always be no more than an appropriate and proportionate response to address the causes of concern that instigated the review.
- 6.10 Where responsible authorities such as the police or environmental health officers have already issued warnings requiring improvement either orally or in writing that have failed as part of their own stepped approach to address concerns, licensing authorities should not merely repeat that approach and should take this into account when considering what further action is appropriate. *Similarly, licensing authorities may take into account any civil immigration penalties which a licence holder has been required to pay for employing an illegal worker.*
- 6.11 Licensing authorities should also note that modifications of conditions and exclusions of licensable activities may be imposed either permanently or for a temporary period of up to three months. *Temporary changes or suspension of the licence for up to three months could impact on the business holding the licence financially and would only be expected to be pursued as an appropriate means of promoting the licensing objectives or preventing illegal working.* So, for instance, a licence could be suspended for a weekend as a means of deterring the holder from allowing the problems that gave rise to the review to happen again. However, it will always be important that any detrimental financial impact that may result from a licensing objectives and for the prevention of illegal working in licensed premises. But where premises are found to be trading irresponsibly, the licensing authority should not hesitate, where appropriate to do so, to take tough action to tackle the problems at the premises and, where other measures are deemed insufficient, to revoke the licence.

Reviews arising in connection with crime

- 6.12 Reviews are part of the regulatory process introduced by the 2003 Act and they are not part of criminal law and procedure. *There is, therefore, no reason why representations giving rise to a review of a premises licence need be delayed pending the outcome of any criminal proceedings.* Some reviews will arise after the conviction in the criminal courts of certain individuals, but not all. In any case, it is for the licensing authority to determine whether the problems associated with the alleged crimes are taking place on the premises and affecting the promotion of the licensing objectives. Where a review follows a conviction, it would also not be for the licensing authority to attempt to go beyond any finding by the courts, which should be treated as a matter of undisputed evidence before them.
- 6.13 Where the licensing authority is conducting a review on the grounds that the premises have been used for criminal purposes, its role is solely to determine what steps should be taken in connection with the premises licence, for the promotion of the crime prevention objective. It is important to recognise that certain criminal activity or associated problems may be taking place or have taken place despite the best efforts of the licence holder and the staff working at the premises and despite full compliance with the conditions attached to the licence. In such circumstances, the licensing authority is still empowered to take any appropriate steps to remedy the problems. *The licensing authority's duty is to take steps with a view to the promotion of the licensing objectives and the prevention of illegal working in the interests of the wider community and not those of the individual licence holder.*

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Page 9 There is certain criminal activity that may arise in connection with licensed premises 6.14 which should be treated particularly seriously. These are the use of the licensed premises:

for employing a person who is disgualified from that work by reason of their immigration status in the UK;

6.15 It is envisaged that licensing authorities, the police, the Home Office (Immigration Enforcement) and other law enforcement agencies, which are responsible authorities, will use the review procedures effectively to deter such activities and crime. Where reviews arise and the licensing authority determines that the crime prevention objective is being undermined through the premises being used to further crimes, it is expected that revocation of the licence - even in the first instance - should be seriously considered.

7. Licensing Comments

- 7.1 The committee must determine this application and take whatever steps it considers necessary for the promotion of any of the licensing objectives. These are:
 - The prevention of crime and disorder;
 - Public safety;
 - The prevention of public nuisance; and
 - The protection of children from harm.
- 7.2 The steps are:
 - a) to modify the conditions of the licence;
 - b) to exclude a licensable activity from the scope of the licence;
 - c) to remove the designated premises supervisor;
 - d) to suspend the licence for a period not exceeding three months; and/or
 - e) to revoke the licence.
- 7.3 The statutory guidance makes clear that illegal working and immigration offences should be considered particularly serious by the sub-committee (6.14). The statutory guidance goes on to say that "Where reviews arise and the licensing authority determines that the crime prevention objective is being undermined through the premises being used to further crimes, it is expected that revocation of the licence - even in the first instance should be seriously considered. (6.15)"
- 7.4 In connection with the above, the statutory guidance also points out that "The licensing authority's duty is to take steps with a view to the promotion of the licensing objectives and the prevention of illegal working in the interests of the wider community and not those of the individual licence holder. (6.13)"
- 7.5 The above is relevant to the subsequent premises transfer application received as referred to in 1.4 above. The new licence holder is not the licence holder at the time of the alleged immigration offences. Members may wish to understand the motivation for the transfer application and the relationship between the existing licence holder Mr Muhammad Azad Hussain (previous licence holder at the time of the alleged offences) in order to understand whether the transfer application will have any material impact on the operation of the premises and the need to promote the licensing objectives. The fact that the premises licence has been transfer does not remove any powers from the subcommittee to take whatever steps it considers necessary for the promotion of any of the licensing objectives.

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- Page 10 The Designated Premises Supervisor nas not changed as a result of the transfer 7.6 application.
- 7.7 However, Members must determine the application on its merits and based on the information available to the committee at the time of the hearing. At the time of writing this report, officers have not been able to establish whether civil penalties have been imposed and whether these have been paid or appealed. Notwithstanding however, the statutory guidance points out that there is no reason why representations giving rise to a review of a premises licence need be delayed pending the outcome of any criminal proceedings. It is therefore within the committee's discretion therefore to proceed with a determination of the review pending the outcome of any criminal proceedings yet to follow.
- 7.8 In considering the appropriate steps, Members are to note that it "... may take into account any civil immigration penalties which a licence holder has been required to pay for employing an illegal worker."

Background Papers	Service Records
Report Author	Contact officer: Mr Jason Kirkwood E-mail: licensing@cheltenham.gov.uk Tel no: 01242 262626

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Licensing Authority: Cheltenham Borough Council

Application for the review of a premises licence or club premises certificate under the Licensing Act 2003

PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST

Before completing this form, please read the guidance notes at the end of the form. If you are completing this form by hand, please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. Use additional sheets if necessary. You may wish to keep a copy of the completed form for your records.

I Home Office Immigration Enforcement

apply for the review of a premises licence under section 51 / apply for the review of a club premises certificate under section 87 of the Licensing Act 2003 for the premises described in Part 1 below

Part 1 – Premises or club premises details

Postal address of premises or, if none, ordnance survey map reference or description	l
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Koloshi Indian Bar and Restaurant London Road, Charlton Kings

Post town

Cheltenham

Post code (if known) GL54 4HG

Name of premises licence holder or club holding club premises certificate (if known)

Mr Muhammad Azad Hussain

Number of premises licence or club premises certificate (if known)

Part 2 - Applicant details

l am	Please tick ✓ yes
1) an individual, body or business which is not a responsible authority (please read guidance note 1, and complete (A) or (B) below)	
2) a responsible authority (please complete (C) below)	\boxtimes
3) a member of the club to which this application relates (please complete (A) below)	

(A) DETAILS OF INDIVIDUAL APPLICANT (fill in as applicable)				
Please tick ✓ yes				
Mr 🗌 Mrs 🗌 Miss 🗌 M	As Other title (for example, Rev)			
Surname	First names			
I am 18 years old or over	Please tick ✓ yes			
Current postal address if different from premises address				
Post town	Post Code			
Daytime contact telephone number				
E-mail address (optional)				

(B) DETAILS OF OTHER APPLICANT

Name and address	
Telephone number (if any)	
E-mail address (optional)	
E-man address (optional)	

(C) DETAILS OF RESPONSIBLE AUTHORITY APPLICANT

Home Office Immigration Enforcement Alcohol Licensing Team Lunar House 40 Wellesley Road Croydon CR9 2BY
Telephone number (if any)
relephone number (II any)
E-mail address (optional)
IE.Alcoholreviews@homeoffice.gov.uk

This application to review relates to the following licensing objective(s)

1) the prevention of crime and disorder
2) public safety
3) the prevention of public nuisance
4) the protection of children from harm

7 **1**

Please state the ground(s) for review (please read guidance note 2)

Grounds for review:

We have grounds to believe the license holder has failed to meet the licensing objectives of prevention of crime and disorder, as illegal working has been identified at this premises.

Section 36 and Schedule 4 of the Immigration Act 2016 (the 2016 Act) amended the Licensing Act 2003 (the 2003 Act) to introduce immigration safeguards in respect of licensing applications made in England and Wales on or after 6 April 2017. The intention is to prevent illegal working in premises licensed for the sale of alcohol or late-night refreshment.

The Home Secretary (in practice Home Office (Immigration Enforcement)) was added to the list of Responsible Authorities (RA) in the licensing regime, which requires Home Office (Immigration Enforcement) to receive premises licence applications (except regulated entertainment only licences and applications to vary a Designated Premises Supervisor (DPS)), and in some limited circumstances personal licence applications. In carrying out the role of responsible authority, Home Office (Immigration Enforcement) is permitted to make relevant representations and objections to the grant of a licence or request a review of an existing licence as a responsible authority where there is concern that a licence and related licensable activity is prejudicial to the prevention of immigration crime including illegal working.

Please provide as much information as possible to support the application (please read guidance note 3)	
Please refer to accompanied review pack for	detailed information
	Please tick ✓ yes
Have you made an application for review relating to the premises before?	
If yes, please state the date of that application	Day Month Year
If you have made representations before relating to the and when you made them	e premises, please state what they were
	Please tick ✓ yes
• I have sent copies of this form and enclosures to	the responsible authorities \square

and the premises licence holder or club holding the club premises certificate, as appropriate
I understand that if I do not comply with the above requirements my application will be rejected

IT IS AN OFFENCE, UNDER SECTION 158 OF THE LICENSING ACT 2003, TO MAKE A FALSE STATEMENT IN OR IN CONNECTION WITH THIS APPLICATION. THOSE WHO MAKE A FALSE STATEMENT MAY BE LIABLE ON SUMMARY CONVICTION TO A FINE OF ANY AMOUNT.

Part 3 – Signatures (please read guidance note 4)

Signature of applicant or applicant's solicitor or other duly authorised agent (please read guidance note 5). If signing on behalf of the applicant, please state in what capacity.

Signature P. Thomas

.....

Date 09/08/2023

.....

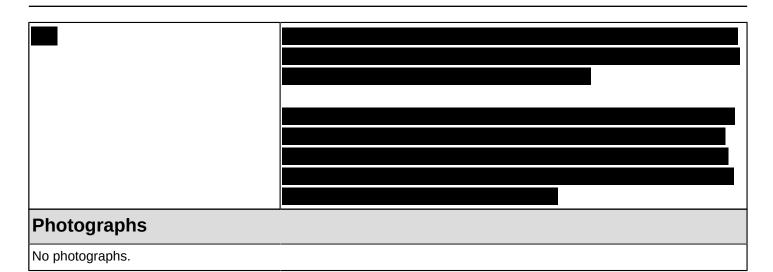
Capacity Responsible Authority.....

Contact name (where not previously given) and postal address for correspondence associated with this application (please read guidance note 6) Alcohol Licensing Team Lunar House 40 Wellesley Road		
Post town	Post Code	
Croydon	CR9 2BY	
Telephone number (if any)		
If you would prefer us to correspond with you using an e-mail address your e-mail address (optional) IE.Alcoholreviews@homeoffice.gov.uk		

Notes for Guidance

- 1. A responsible authority includes the local police, fire and rescue authority and other statutory bodies which exercise specific functions in the local area.
- 2. The ground(s) for review must be based on one of the licensing objectives.
- 3. Please list any additional information or details for example dates of problems which are included in the grounds for review if available.
- 4. The application form must be signed.
- 5. An applicant's agent (for example solicitor) may sign the form on their behalf provided that they have actual authority to do so.
- 6. This is the address which we shall use to correspond with you about this application.

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Illegal Working - Employee	
Details	
Type of work	Visit
Visit reference	
Created by	
Subject name	
Subject DOB	
Subject nationality	
Subject gender	Male
Time	19:57
Created at geolocation	Easting 398510
	Northing 219703
Creation date	01-04-2023 19:57:34
Language of Interview	
What language is the interview carried out in?	English
Interpreter used?	No
Obligation	
What is your role at this business? Koloshi restaurant.	I am a chef.
What tasks do you undertake?	Prepare, cook and clean food.

How long have you worked here?	I started over a year ago.i don't remember date.
What days/ hours do you work each week?	I work Thursday, Friday and Saturday. I work 5pm until it closes.
Do you work the same hours/ days every week?	Yes.
Control	
Who gave you this job (name and role in business)?	Mr Azad Hussain
Who tells you what days/ hours to work?	Mr Azad Hussain
Remuneration	
How are you paid (money, accommodation, food)?	I get paid £220 in cash per week. Accommodation costs me £100 a week. Get free food.
Who pays you?	Mr Azad Hussain pays me.
Do you pay income tax or have a National Insurance number?	No
Pre-employment Checks	
What name does the employer know you as?	He knows me as
Did you show documents before being offered the job? If so, what?	No
Does your employer know you're not allowed to work in the UK?	I don't know
Additional Questions	
Do you read and speak English?	Yes
I am satisfied from the conversation we have had and the fact you state you read, write and speak English you are more than happy to converse in English. if at any point you don't understand just state that and I will get an interpreter.	OK.
I have the entirety of this interview back to you and if you are happy this is a true reflection of what you said please sign.	

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Photographs	
No photographs.	
Declaration	
I confirm that I have understood all the questions and that the details are true and correct.	
Interviewee signature (01-04-2023 20:12:50
Observations	
Observations	I found this individual working in the kitchen as a chef. He was wearing a chefs apron and on seeing officers he tried to take it off. He was cooking some food in a pan at the cokking atation. I have interviewed the individual and I am satisfied that he has admitted to working illegally at the premises.
Do you suspect this person of illegal working?	Yes

Freetext	
Details	
Type of work	Visit
Visit reference	
Created by	
Address	Koloshi Indian Restaurant and Bar, London Road, Charlton Kings, Cheltenham, GL54 4HG (Visit Address)
Subject name	
Subject DOB	
Subject nationality	
Subject gender	Male

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Illegal Working - Employee	
Details	
Type of work	Visit
Visit reference	
Created by	
Subject name	

Subject DOB		
Subject nationality		
Subject gender	Male	
Time	20:41	
Created at geolocation	Easting 398511	
	Northing 219703	
Creation date	01-04-2023 20:41:06	
Language of Interview		
What language is the interview carried out in?	English	
Interpreter used?	No	
Obligation		
How long have you been working here?	8 to 9 months	
What is your job role/ what are your duties?	Waiter	
What days/ hours do you work each week?	3 or 4 days week,4.5 hrs a day	
Control		
Who gave you this job (name and role in business)?	A,zad	
Who tells you what days/ hours to work?	Azad	
Remuneration		
How are you paid (money, accommodation, food)?	£50 to £80 per week,free food and free accommodation	
Who pays you?	Azad	
Do you pay income tax or have a National Insurance number?	No	
Pre-employment Checks		
Does your employer know you're not allowed to work in the UK?	Yes	
Did you show documents before being offered the job? If so, what?	No	
What name does the employer know you as?		

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Additional Questions		
No details provided.		
Photographs		
No photographs.		
Declaration		
I confirm that I have understood all the questions and that the details are true and correct.		
Subject has refused to provide a signature.		
Employee read the contents of the interview themselves		
Contents read back to the employee in the language used during the interview		
Observations		
Observations	Subject observed sitting down at a table, attempting to pass himself off as a customer.	
Do you suspect this person of illegal working?	Yes	
Management Checks Complete		
Date management checks complete	25-04-2023 12:21:02	
Reviewer(s)		

Departure		
Officer		
Date/Time	01-04-2023 21:05:46	
Geolocation	Easting	381041
	Northing	213013
Visit reference	EV24-871,594	

Use of Force		
Details		
Type of work	Visit	
Visit reference		

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Created at geolocation	Easting	381041
	Northing	213013
Creation date	01-04-2023 22:21:53	

Illegal Working - Employee		
Details		
Type of work	Visit	
Visit reference		
Created by		
Subject name		
Subject DOB		
Subject nationality		
Subject gender	Male	
Time	21:00	
Created at geolocation	Easting	381041
	Northing	213013
Creation date	01-04-2023 22:25:51	
Language of Interview		
What language is the interview carried out in?	English	
Interpreter used?	No	
Obligation		
How long have you been working here?	Since May 2022.	

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What is your job role/ what are your duties?	I am a waiter. I take food orders, serve food and then take payment.	
What days/ hours do you work each week?	I work every Thursday, Friday and Saturday. I work 5pm until close each of those days.	
Do you work the same hours/ days every week?	Yes	
Control		
Who gave you this job (name and role in business)?	Mr Azad Mohammed.	
Who tells you what days/ hours to work?	Mr Azad mohammed	
Who tells you what tasks/ duties to do each day?	Mr Azad Mohammed	
Remuneration		
How are you paid (money, accommodation, food)?	I am paid in money and food.	
If money, how much and how do you receive it?	I receive about £250 - £350 if I work more. I have to pay for my accommodation out of this money.	
Who pays you?	Mr Azad Mohammed	
Do you pay income tax or have a National Insurance number?	No	
Pre-employment Checks		
What name does the employer know you as?		
Did you show documents before being offered the job? If so, what?	No	
Does your employer know you're not allowed to work in the UK?	Yes	
Additional Questions	Additional Questions	
Are you happy to be interviewed in English?	Yes	

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Photographs	
No photographs.	
Declaration	
I confirm that I have understood all the qu	estions and that the details are true and correct.
Subject has refused to provide a signatur	e.
Employee read the contents of the interview themselves	
Contents read back to the employee in the language used during the interview	
Observations	
Observations	After the building was searched and the investigation started a sweep was conducted of the customer seating area. This individual was sat at a customer table pretending to be a customer. He was in full waiter uniform. He was using a spoon to eat what looked like ice water. I have interviewed the individual and he has fully admitted to illegally working at the restaurant he was found. I have read this entire interview back to him and he has refused to sign. I can confirm that this is a true reflection of the conversation.
Do you suspect this person of illegal	Yes
working?	

Freetext		
Details		
Type of work	Visit	
Visit reference		
Created by		
Address	Koloshi Indian Restaurant and Bar, London Road, Charlton Kings, Cheltenham, GL54 4HG (Visit Address)	
Subject name		
Subject DOB		
Subject nationality		
Subject gender	Male	

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Illegal Working - Employee		
Details		
Type of work	Visit	
Visit reference		
Created by		
Subject name		
Subject DOB		
Subject nationality		
Subject gender	Male	
Time	19:45	
Created at geolocation	Easting	398511
	Northing	219702
Creation date	01-04-2023 19:58:02	

Language of Interview		
What language is the interview carried out in?	English	
Interpreter used?	No	
Obligation		
How long have you been working here?	2 years	
What is your job role/ what are your duties?	Packer	
What days/ hours do you work each week?	6 days a week, Monday off,8 hrs a day	
Control		
Who gave you this job (name and role in business)?	Azad the owner	
Who tells you what days/ hours to work?	Azad	
Remuneration		
How are you paid (money, accommodation, food)?	£800 per month cash and free accommodation.	
Who pays you?	Azad	
Do you pay income tax or have a National Insurance number?	No	
Pre-employment Checks		
What name does the employer know you as?		
Did you show documents before being offered the job? If so, what?	No	
Does your employer know you're not allowed to work in the UK?	Not sure	

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Additional Questions	
No details provided.	
Photographs	
No photographs.	
Declaration	
I confirm that I have understood all the qu	estions and that the details are true and correct.
Interviewee signature (01-04-2023 20:05:46
Observations	
Observations	Seen on the kitchen working ,packing takeaways.
Do you suspect this person of illegal working?	Yes

Arrest	
Details	
Type of work	Visit
Visit reference	
Created by	
Address	Koloshi Indian Restaurant and Bar, London Road, Charlton Kings, Cheltenham, GL54 4HG (Visit Address)
Subject name	
Subject DOB	
Subject nationality	

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OFFIC Page 33^{TIVE} Visit Report: Enforcement 1/4/2023

Contact Details			
Details			
Type of work	Visit		
Visit reference			
Created by			
Subject name			
Subject DOB			
Subject nationality			
Subject gender	Male		
Created at geolocation	Easting	398511	
	Northing	219700	
Creation date	01-04-2023 20:23:11		
UK Contact Details	UK Contact Details		
Address line 1			
Address line 2			
Town or city			
County			
Postcode			
Phone number 1	Phone number		
	Туре		
	Number called and verified?	No	
Email address			
Notes			

Illegal Working - Employee		
Details		
Type of work	Visit	
Visit reference		
Created by		

Subject name		
Subject DOB		
Subject nationality		
Subject gender	Male	
Time	20:23	
Created at geolocation	Easting 398510	
	Northing 219701	
Creation date	01-04-2023 20:23:49	
Language of Interview		
What language is the interview carried out in?	English	
Interpreter used?	No	
Obligation		
How long have you been working here?	3 years cooking	
What is your job role/ what are your duties?	I am a chef I am the main person for rice, side dished and starters.	
What days/ hours do you work each week?	I work 6 days a week, same days every week but I have Monday off as restaurant Is closed. I work form 11:30 - 1400 then 17:00 - 22:00	
Control		
Who gave you this job (name and role in business)?	The guy who brought Me here	
Who is this guy,,? Does he work here	No he does not, don't know anything about him	
Who tells you what days/ hours to work?	The chef - Azam he is the boss	
Who tells you what tasks/ duties to do each day?	Is the same person	
Are you happy working here	Yes - I'm not forced I am very happy	
Remuneration		
How are you paid (money, accommodation, food)?	Cash in hand - free food when ever we want. I live here free he pays £400 a month	
Who pays you?	The boss azad	

Do you pay income tax or have a National Insurance number?	No I don't pay anything	
do you get anything thing else for working here	No nothing I use my own money	
Pre-employment Checks		
No details provided.		
Additional Questions		
No details provided.		
Photographs		
subject		
Declaration		
I confirm that I have understood all the questions and that the details are true and correct.		
Subject has refused to provide a signature.		
Employee read the contents of the interview themselves		
Contents read back to the employee in the language used during the interview		

Observations	
	Working on the oven when entering building- happy to engage and fully compliant
Do you suspect this person of illegal working?	Yes

Q&A		
Details		
Type of work	Visit	
Visit reference		
Created by		
Subject name		
Subject DOB		
Subject nationality		
Subject gender	Male	
Time	20:33	
Created at geolocation	Easting	398511
	Northing	219703
Creation date	01-04-2023 20:33:03	
Language of Interview		
What language is the interview carried out in?	English	
Interpreter used?	No	
Q&A		
Are you fit and well to be interviewed?	Yes	
Have you understood all the questions?	Yes	
do you have any questions for me?	No	

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t:	Enforcement 1/4/2023

Contact Details		
Details		
Type of work	Visit	
Visit reference		
Created by		
Subject name		
Subject DOB		
Subject nationality		
Subject gender	Male	
Created at geolocation	Easting	398511
	Northing	219700
Creation date	01-04-2023 20:23:11	
UK Contact Details		
Address line 1		
Address line 2		
Town or city		
County		
Postcode		
Phone number 1	Phone number	
	Туре	
	Number called and verified?	No
Email address		
Notes		

Illegal Working - Employee		
Details		
Type of work	Visit	
Visit reference		
Created by		

Subject name		
Subject DOB		
Subject nationality		
Subject gender	Male	
Time	20:23	
Created at geolocation	Easting 398510	
	Northing 219701	
Creation date	01-04-2023 20:23:49	
Language of Interview		
What language is the interview carried out in?	English	
Interpreter used?	No	
Obligation		
How long have you been working here?	3 years cooking	
What is your job role/ what are your duties?	I am a chef I am the main person for rice, side dished and starters.	
What days/ hours do you work each week?	I work 6 days a week, same days every week but I have Monday off as restaurant Is closed. I work form 11:30 - 1400 then 17:00 - 22:00	
Control		
Who gave you this job (name and role in business)?	The guy who brought Me here	
Who is this guy,,? Does he work here	No he does not, don't know anything about him	
Who tells you what days/ hours to work?	The chef - Azam he is the boss	
Who tells you what tasks/ duties to do each day?	Is the same person	
Are you happy working here	Yes - I'm not forced I am very happy	
Remuneration		
How are you paid (money, accommodation, food)?	Cash in hand - free food when ever we want. I live here free he pays $\pounds400$ a month	
Who pays you?	The boss azad	

Do you pay income tax or have a National Insurance number?	No I don't pay anything	
do you get anything thing else for working here	No nothing I use my own money	
Pre-employment Checks		
No details provided.		
Additional Questions		
No details provided.		
Photographs		
subject		
Declaration		
I confirm that I have understood all the questions and that the details are true and correct.		
Subject has refused to provide a signature.		
Employee read the contents of the interview themselves		
Contents read back to the employee in the language used during the interview		

Observations		
Observations	Working on the oven when entering building- happy to engage and fully compliant	
Do you suspect this person of illegal working?	Yes	

Q&A			
Details			
Type of work	Visit		
Visit reference			
Created by			
Subject name			
Subject DOB			
Subject nationality			
Subject gender	Male		
Time	20:33		
Created at geolocation	Easting	398511	
	Northing	219703	
Creation date	01-04-2023 20:33:03		
Language of Interview			
What language is the interview carried out in?	English		
Interpreter used?	No		
Q&A			
Are you fit and well to be interviewed?	Yes		
Have you understood all the questions?	Yes		
do you have any questions for me?	No		



Premises Licence Number

23/01342/PRMTFR

Part 1 - Premises Details

Postal address of premises, or if none, ordnance survey map reference or description, including
Post Town, Post Code
Koloshi
London Road
Charlton Kings
Cheltenham
Gloucestershire
GL54 4HG
Telephone number
Not applicable
Where the licence is time limited the dates

vnere the lic ce is time limited the dates Not applicable

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out of licensable activities		
Sale/Supply of Alcohol	Every Day	09:00 - 00:00

Sale/Supply of Alcohol	Every Day	09:00 - 00:00	
Performance of Live Music	Every Day	20:00 - 00:00 Indoors and Outdoors	
Performance of Recorded Music	Every Day	20:00 - 00:00 Indoors and Outdoors	

The opening hours of the premises Every Day

Opening Hours

09:00 - 00:30

Non Standard Timings

a) Permitted licensable activities may be offered continuously from the standard starting time on New Years Eve until the standard terminal hour on 1 January.

b) In all cases where non standard timings apply the 30 minute drinking up time shall be preserved.

Where the licence authorises supplies of alcohol whether these are on and / or off supplies Both

Part 2

Name, (registered) address, telephone number and email (where relevant) of holder of premises licence Mr Shahidur Rahman 8 Mathews Close Rowely Regis West Midlands B65 0AW Electronic Mail shahidur.rahman@hotmail.co.uk

LICENSING : PUBLIC PROTECTION

CHELTENHAM BOROUGH COUNCIL • P.O. BOX 12 • MUNICIPAL OFFICES • PROMENADE• CHELTENHAM • GLOS GL50 1PP TELEPHONE 01242 262826 • FACSIMILE 01242 227131 • DX 7406 CHELTENHAM 1 • www.cheltenham.gov.uk

Registered number of holder, for example company number, charity number (where applicable) Not applicable

Name, address and telephone number of designated premises supervisor where the premises licence authorises for the supply of alcohol Mr Najmul Islam

Personal licence number and issuing authority of personal licence held by designated premises supervisor where the premises licence authorises for the supply of alcohol Party Reference: LN/000010582 Licensing Authority: London Borough Of Haringey

Signature of Issuing Officer

Louis Krog Head of Public Protection

Date of issue

21 September 2023

23/01342/PRMTFR

Annex 1 - Mandatory conditions

Premises licensed for the sale of alcohol

Condition 1

(1) No retail sale of alcohol may be made under the premises licence:

(a) at a time when there is no designated premises supervisor in respect of the premises licence, or

(b) at a time when the designated premises supervisor does not hold a personal licence or his personal licence is suspended.

(c) Every retail sale of alcohol under the premises licence must be made or authorised by a person who holds a personal licence.

(d) The other conditions are any conditions specified in an order under section 19A and applicable to the premises licence.

Condition 2 - Irresponsible promotions

(1) The responsible person must ensure that staff on relevant premises do not carry out, arrange or participate in any irresponsible promotions in relation to the premises.

(2) In this paragraph, an irresponsible promotion means any one or more of the following activities, or substantially similar activities, carried on for the purpose of encouraging the sale or supply of alcohol for consumption on the premises -

(a) Games or other activities which require or encourage, or are designed to require or encourage, individuals to-

(i) Drink a quantity of alcohol within a time limit (other than to drink alcohol sold or supplied on the premises before the cessation of the period in which the responsible person is authorised to sell or supply alcohol), or

(ii) Drink as much alcohol as possible (whether within a time limit or otherwise);

(b) Provision of unlimited or unspecified quantities of alcohol free or for a fixed or discounted fee to the public or to a group defined by a particular characteristic in a manner which carries significant risk of undermining a licensing objective;

(c) Provision of free or discounted alcohol or any other thing as a prize to encourage or reward the purchase and consumption of alcohol over a period of 24 hours or less in a manner that which carries significant risk of undermining a licensing objective;

(d) Selling or supplying alcohol in association with promotional posters or flyers on, or in the vicinity of, the premises which can reasonably be considered to condone, encourage or glamorise anti-social behaviour or to refer to the effects of drunkenness in any favourable manner;

(e) Dispensing alcohol directly by one person into the mouth of another (other than where that other person is unable to drink without assistance by reason of a disability).

Condition 3 - Free tap water

The responsible person must ensure that free potable water is provided on request to customers where it is reasonably available.

Condition 4 - Age verification policy

(1) The premises licence holder or club premises certificate holder must ensure that an age verification policy is adopted in respect of the premises in relation to the sale or supply of alcohol. (2) The designated premises supervisor in relation to the premises licence must ensure that the supply of alcohol at the premises is carried on in accordance with the age verification policy.

(3) The policy must require individuals who appear to the responsible person to be under 18 years of age (or such older age as may be specified in the policy) to produce on request, before being served alcohol, identification bearing their photograph, date of birth and either -

(a) a holographic mark, or

(b) an ultraviolet feature.

Condition 5 - Availability of certain measures of alcohol

The responsible person must ensure that-

(a) Where any of the following alcoholic drinks is sold or supplied for consumption on the premises (other than alcoholic drinks sold or supplied having been made up in advance ready for sale or supply in a securely closed container) it is available to customers in the following measures-

Beer or cider: ½ pint;

(ii) Gin, rum, vodka or whisky: 25 ml or 35 ml; and

(iii) Still wine in a glass: 125 ml; and

(b) These measures are displayed in a menu, price list or other printed material which is available to customers on the premises; and

(c) Where a customer does not in relation to a sale of alcohol specify the quantity of alcohol to be sold, the customer is made aware that these measures are available.

Conditions 1, 2 and 4 do not apply where the licence or certificate authorises the sale by retail or supply of alcohol only for consumption off the premises.

Condition 6 - Minimum pricing

(1) A relevant person shall ensure that no alcohol is sold or supplied for consumption on or off the premises for a price which is less than the permitted price.

(2) For the purposes of the condition set out in 3 above-

(a) "duty" is to be construed in accordance with the Alcoholic Liquor Duties Act 1979

(b) "permitted price" is the price found by applying the formula - $P = D + (D \times V)$ Where -

i) P is the permitted price,

 D is the amount of duty chargeable in relation to the alcohol as if the duty were charged on the date of the sale or supply of the alcohol, and

 iii) V is the rate of value added tax chargeable in relation to the alcohol as if the value added tax were charged on the date of the sale or supply of the alcohol;

(c) "relevant person" means, in relation to premises in respect of which there is in force a premises licence -

i) the holder of the premises licence,

ii) the designated premises supervisor (if any) in respect of such a licence, or

iii) the personal licence holder who makes or authorises a supply of alcohol under such a licence;

(d) "relevant person" means, in relation to premises in respect of which there is in force a club premises certificate, any member or officer of the club present on the premises in a capacity which enables the member or officer to prevent the supply in question; and

(e) "valued added tax" means value added tax charged in accordance with the Value Added Tax Act 1994(b).

23/01342/PRMTFR

(3) Where the permitted price given by Paragraph (b) of paragraph 2 would (apart from this paragraph) not be a whole number of pennies, the price given by that subparagraph shall be taken to be the price actually given by that sub-paragraph rounded up to the nearest penny.

(4) Sub-paragraph (2) applies where the permitted price given by Paragraph (b) of paragraph 2 on a day ("the first day") would be different from the permitted price on the next day ("the second day") as a result of a change to the rate of duty or value added tax. The permitted price which would apply on the first day applies to sales or supplies of alcohol which take place before the expiry of the period of 14 days beginning on the second day.

Premises licensed to show films

Exhibition of films:-

(a) Where a premises licence authorises the exhibition of films, the licence must include a condition requiring the admission of children to the exhibition of any film to be restricted in accordance with the following paragraphs.

(b) Where the film classification body is specified in the licence, unless paragraph c below applies, admission of children must be restricted in accordance with any recommendation by that body:

(c) Where,

(i) the film classification is not specified in the licence, or

(ii) the Licensing Authority has notified the holder of the licence that this paragraph applies to the film in question, admission of children must be restricted in accordance with any recommendation made by the Licensing Authority.

(d) In this section:- "children" means persons aged under 18; and "film classification body" means the person or persons designated as the authority under section 4 of the Video Recordings Act 1984 (authority to determine suitability of video works for classification).

Premises which have door supervision requirements

This applies to all premises except theatres, cinemas, bingo halls and casinos.

(1) Where a premises licence includes a condition that at specified times one or more individuals must be at the premises to carry out a security activity, each such individual must:

(a) be authorised to carry out that activity by a licence granted under the Private Security Industry Act 2001; or

(b) be entitled to carry out that activity by virtue of section 4 of the Act.

(2) But nothing in subsection (1) requires such a condition to be imposed:

(a) in respect of premises within paragraph 8(3)(a) of Schedule 2 to the Private Security Industry Act 2001 (c12) (premises with premises licences authorising plays or films); or

(b) in respect of premises in relation to:

(i) any occasion mentioned in paragraph 8(3)(b) or (c) of that Schedule (premises being used exclusively by club with club premises certificate, under a temporary event notice authorising plays or films or under a gaming licence), or

 (ii) any occasion within paragraph 8(3)(d) of that Schedule (occasions prescribed by regulations under that Act.

(3) For the purposes of this section:

(a) "security activity" means an activity to which paragraph 2(1)(a) of that Schedule applies, and, which is licensable conduct for the purposes of that Act, (see Section 3(2) of that Act) and (b) paragraph 8(5) of that Schedule (interpretation of references to an occasion) applies as it applies in relation to paragraph 8 of that Schedule.

Annex 2 - Conditions consistent with the Operating Schedule

12 Restrictions which apply to the existing licence(s) are preserved in this licence including: (a) The extended permitted hours for the sale and consumption of alcohol and provision of regulated entertainment on New Years Eve/New Years Day continue in force.

(b) Late night refreshment beyond 23.00 hours is permitted by the virtue of the Late Night Refreshment Houses Act of 1969

(c) A 30 minute 'drinking up' time shall be provided to allow appropriate dispersal, use of lavatories etc. 2a) All windows in inside areas where any live or recorded entertainment (other than incidental background music) occurs are to be kept shut during these activities.

b) The rear external doors accessing the beer garden to be fitted with functioning automatic door closers and be kept shut during live or recorded entertainment except momentarily for access and egress. The rear fire door to be kept shut during these activities except for emergency use.

c) Any outside live music to be unamplified and, after 23:00hrs, inaudible inside neighbouring premises.

d) No outside recorded music, other than incidental background music, to be permitted. Any incidental background music to be inaudible inside neighbouring premises.

e) The designated premises supervisor (DPS) to ensure effective overall management of live or recorded entertainment, such as by monitoring noise levels outside the premises, to ensure that noise from such activities is effectively inaudible inside neighbouring premises after 23:00hrs

f) Other than when a temporary event notice has been served events involving regulated entertainment shall ONLY take the form of PRIVATE PARTIES ie for a closed audience, e.g. 25th Birthday Parties, Wedding Receptions, Retirement Parties, etc, and the public are not admitted by payment or otherwise. A guest list should be available on request. The provision of Registered Doorstaff at these private parties would be at the discretion of the DPS.

g) A 30 minute 'drinking up' time shall be provided to allow appropriate dispersal, use of lavatories etc.

Annex 3 - Conditions attached after a hearing by the licensing authority

1 Not Applicable

Annex 4 – Plans

See drawing number 6700_LP1 and stamped 19 July 2005.